

Message Text

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FOLLOWING REPEAT USUN 0606 ACTION SECSTATE INFO ABIDJAN ACCRA
ANKARA ANTANANARIVO ATHENS BELGRADE BERN BOGOTA BONN BRASILIA
BRUSSELS BUENOS AIRES CANBERRA CARACAS COPENHAGEN DAR ES SALAAM
DUBLIN GENEVA HELSINKI ISLAMABADJAKARTA JIDDA KINGSTON DATED
FEB 22:

QTE:C O N F I D E N T I A L USUN NEW YORK 0606

BRUSSELS FOR USEEC, PARIS FOR USOECD

ALSO SENT KUALA LUMPUR, KUWAIT, LAGOS, LIMA, LISBON, LONDON,
LUXEMBOURG, MADRID, MANILA, MEXICO CITY, NAIROBI, NEW DELHI,
OSLO, OTTAWA, PARIS REYKJAVIK, ROME, STOCKHOLM, TEHRAN, THE
HAGUE, TOKYO, VIENNA, WELLINGTON

E. O. 11652: GDS
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PAGE 02 STATE 076125

TAGS: EGEN, UN, ECOSOC

SUBJECT: OVERVIEW MECHANISM (COMMITTEE OF THE WHOLE ESTAB-
LISHED UNDER UNGA RESOLUTION 32/174): ORGANIZATIONAL SES-
SION CONCLUDES ON POSITIVE NOTE

REF: USUN 557

1. SUMMARY: ORGANIZATION MEETING OF UN OVERVIEW COMMIT-
TEE CONCLUDES ON COOPERATIVE NOTE AFTER SETTING SCHEDULE OF
SUBSTANTIVE MEETINGS FOR 1978 AND AGENDA FOR FIRST MEETING.

U. S. OBJECTIVES LARGELY MET. END SUMMARY.

2. THE ORGANIZATIONAL MEETING OF THE UNITED NATIONS COMMITTEE OF THE WHOLE WHICH WILL OVERSEE AND MONITOR THE NORTH/SOUTH DIALOGUE CONCLUDED IN A FORMAL SESSION THE EVENING OF FEBRUARY 17. AFTER SEVERAL DAYS OF INFORMAL MEETINGS OF THE COMMITTEE, AS WELL AS MANY MEETINGS AND CAUCUSES OF SMALLER GROUPS, THE DELEGATES HAMMERED OUT A SCHEDULE OF SUBSTANTIVE MEETINGS AND AN AGENDA FOR THE FIRST MEETING. IT ALSO ESTABLISHED AN INDICATIVE AGENDA FOR A SECOND MEETING THIS YEAR ON WHICH THE U. S., EC, AND CANADA EXPRESSED RESERVATIONS. THROUGHOUT THE NEGOTIATING PROCESS G-77 LEADERS, CANADA, EC, JAPAN, U. S., AND CHAIRMAN JAZAIRI OF ALGERIA DEMONSTRATED COOPERATIVE SPIRIT. THE SOVIET UNION DID NOT PLAY AN ACTIVE ROLE IN THE EFFORTS TO ARRIVE AT GENERALLY ACCEPTABLE POSITIONS, BUT IT CONSUMED CONSIDERABLE TIME OF THE COMMITTEE IN REPETITIVE DISCOURSES ON VARIOUS PROCEDURAL ISSUES.

3. THE FIRST SUBSTANTIVE MEETING WILL BE HELD AT THE UN MAY 3-12. THE SECOND MEETING WILL BE BETWEEN JUNE 21 AND 30 WITH THE PRECISE DATES TO BE ESTABLISHED AT THE FIRST MEETING. A THIRD SHORT MEETING TO PREPARE A REPORT FOR THE CONFIDENTIAL

PAGE 03 STATE 076125

33RD UNGA WILL BE CONVENED IN SEPTEMBER.

4. THE AGENDA FOR THE MAY MEETING IS:

(1) REVIEW AND ASSESSMENT OF PRINCIPAL FACTORS AFFECTING THE WORLD ECONOMY AND IN PARTICULAR THE ECONOMIES OF THE DEVELOPING COUNTRIES WITH SPECIAL REFERENCE TO THE RELATIONSHIPS BETWEEN THE ECONOMIES OF THE DEVELOPING AND OF THE DEVELOPED COUNTRIES, WITH PARTICULAR REGARD TO THE DEVELOPMENT PROBLEMS OF THE DEVELOPING COUNTRIES.

(2) TRANSFER OF RESOURCES IN REAL TERMS TO THE DEVELOPING COUNTRIES.

(3) OVERSEEING AND MONITORING THE IMPLEMENTATION OF DECISIONS AND AGREEMENTS REACHED IN THE NEGOTIATIONS ON THE ESTABLISHMENT OF THE NEW INTERNATIONAL ECONOMIC ORDER IN THE APPROPRIATE BODIES OF THE UNITED NATIONS SYSTEM.

(4) CONTRIBUTION OF THE COMMITTEE IN THE IMPLEMENTATION OF PARAGRAPHS 4(B) AND (C) OF RESOLUTION 32/174 IN WHICH THE COMMITTEE IS REQUESTED TO;

(A) PROVIDE IMPETUS FOR RESOLVING DIFFICULTIES IN NEGOTIATIONS AND FOR ENCOURAGING THE CONTINUING WORK IN THESE
(B) SERVE, WHERE APPROPRIATE, AS A FORUM FOR FACILITATING AND EXPEDITING AGREEMENT ON THE RESOLUTION OF OUTSTANDING

ISSUES;

(5) AGENDA AND PREPARATION OF THE NEXT SESSIONS.

5. REFERRING TO ITEM 3 IN THE AGENDA, THE U. S. NOTED IN AN INFORMAL MEETING OF THE COMMITTEE THAT ITS RESERVATIONS ON THE NIEO WERE WELL KNOWN.

6. EFFORTS BY THE G-77 TO INCLUDE A REFERENCE TO MONETARY
CONFIDENTIAL

PAGE 04 STATE 076125

REFORM IN ITEM 2 WERE BEATEN BACK BY THE U. S. AND EC, AS WERE G-77 ATTEMPTS TO INCLUDE UNDER ITEM 1 TWO SUB-ITEMS ON TRADE:

-- INCREASE IN EXPORT EARNINGS OF DEVELOPING COUNTRIES AND IMPROVEMENT OF THEIR TERMS OF TRADE; PROTECTION OF THE PURCHASING POWER OF DEVELOPING COUNTRIES.

-- PROTECTIONIST MEASURES BY DEVELOPED COUNTRIES AGAINST THE EXPORTS OF DEVELOPING COUNTRIES.

7. THE PROPOSED AGENDA FOR THE SECOND SUBSTANTIVE MEETING OF THE COMMITTEE IS:

(1) MEASURES REGARDING WORLD FOOD PROBLEMS AND AGRICULTURAL DEVELOPMENT.

(2) THE LIMA DECLARATION AND PLAN OF ACTION AND THE STRENGTHENING OF THE INDUSTRIAL CAPACITY OF DEVELOPING COUNTRIES.

(3) RESOLUTION OF THE SPECIAL AND PRESSING PROBLEMS OF THE LEAST DEVELOPED, LANDLOCKED, AND ISLAND DEVELOPING COUNTRIES AND THE MOST SERIOUSLY AFFECTED COUNTRIES, TAKING INTO ACCOUNT THE DECISIONS AND RESOLUTIONS OF THE UNITED NATIONS.

FOLLOWED BY ITEMS (3), (4), AND (5) OF THE AGENDA OF THE FIRST SESSION.

8. THIS PROPOSED AGENDA WILL BE REFINED AT THE FIRST SUBSTANTIVE MEETING. THE U. S., EC, AND CANADA OBJECTED TO THE EXPLICIT REFERENCE TO THE LIMA DECLARATION AND PLAN OF ACTION INASMUCH AS IT WAS A UN RESOLUTION TO WHICH NOT ALL
CONFIDENTIAL

PAGE 05 STATE 076125

COUNTRIES HAD SUBSCRIBED. THEY DID NOT MAKE A MAJOR EFFORT TO HAVE THE REFERENCE DELETED BECAUSE, AS THEY NOTED, THIS AGENDA WAS MERELY INDICATIVE AND COULD BE MODIFIED AT THE MAY MEETING.

9. ALSO TO BE CONSIDERED AT THE FIRST MEETING WILL BE THE ISSUE OF WHETHER OR NOT SPECIAL MEETINGS OF THE COMMITTEE COULD BE CALLED TO DEAL WITH CRISES. IT IS CLEAR THAT BY CRISES THE G-77 MEANS DEVELOPMENTS SUCH AS FAILURE TO BREAK THE DEADLOCK IN THE UNCTAD NEGOTIATIONS FOR A COMMON FUND FOR BUFFER STOCK FINANCING OR FAILURE TO REACH A SOLUTION TO THE LDC DEBT ISSUE SATISFACTORY TO THE G-77. THE DEVELOPED COUNTRIES ARE CONCERNED THAT, IF THE COMMITTEE COULD CALL SUCH SPECIAL MEETINGS, IT WOULD ALLOW THE COMMITTEE IN FACT TO PRE-EMPT NEGOTIATIONS TAKING PLACE IN OTHER FORA, LEAD TO FREQUENT OR VIRTUALLY CONSTANT MEETINGS OF THE COMMITTEE FOR WHICH PREPARATIONS WOULD BE INADEQUATE, REDUCE THE INCENTIVES FOR NEGOTIATORS IN OTHER FORA TO WORK OUT SOLUTIONS AND INHIBIT THE COMMITTEE'S CAPACITY TO TAKE A FRESH LOOK AT GLOBAL ECONOMIC ISSUES. FURTHERMORE, SUCH "CRISES" CAN BE DEALT WITH WITHIN THE MANDATE OF THE COMMITTEE AT ITS REGULAR MEETINGS UNDER ITEM 4 OF THE AGENDA.

10. IN ORDER TO ASSURE THAT THERE IS ADEQUATE TIME FOR DISCUSSION OF ALL AGENDA ITEMS, THE CHAIRMAN HAS REQUESTED THAT FORMAL STATEMENTS ON AGENDA ITEM 1 NOT BE MADE AT THE FIRST MEETING. RATHER WRITTEN STATEMENTS (NOT LONGER THAN NORMAL ORAL STATEMENTS) MAY BE SUBMITTED TO THE COMMITTEE BY APRIL 7. THE MEETING WILL OPEN WITH DISCUSSION BASED ON THOSE PAPERS.

11. COUNTRIES MAY SUBMIT TO THE COMMITTEE BY MARCH 15 SUGGESTIONS AS TO ISSUES (IN FORM OF SUB-PARAGRAPHS) WHICH MIGHT BE RAISED UNDER ITEM 2.

12. AT THE REQUEST OF SPAIN THE RAPPORTEUR'S REPORT ON THE CONFIDENTIAL

PAGE 06 STATE 076125

ORGANIZATIONAL MEETING WILL INCLUDE EXPLICIT MENTION THAT THE COMMITTEE CHAIRMANSHIP WILL BE ROTATED IN 1979 AND 1980. CHAIRMAN JAZAIRI GAVE PRIVATE ASSURANCES TO THIS EFFECT TO U. S. DELEGATE HORMATS.

13. COMMENT:
THE ORGANIZATIONAL MEETING OF THE COMMITTEE OF THE WHOLE WAS GENERALLY SATISFACTORY TO THE U. S. VIRTUALLY ALL OF OUR MAJOR OBJECTIVES WERE ACHIEVED:

A. WE OBTAINED CLEAR COMMITMENTS FROM THE CHAIRMAN AND THE G-77 TO THE PRINCIPLE OF ROTATION OF THE CHAIRMANSHIP ON AN ANNUAL BASIS.

B. WE OBTAINED FORMAL ASSURANCES FROM THE G-77 THAT THE COMMITTEE WILL NOT PRE-EMPT OR INTERFERE WITH NEGOTIATIONS TAKING PLACE IN OTHER FORUMS. (WE WILL HAVE TO WATCH THIS CAREFULLY, HOWEVER, BECAUSE THE PRESSURES ON THE G-77 TO

BRING ISSUES TO THE COMMITTEE FOR CONCRETE RESULTS COULD LEAD TO ACTIVITIES BY THE COMMITTEE TANTAMOUNT TO NEGOTIATIONS.)

C. THERE IS AN UNDERSTANDING THAT THE COMMITTEE WILL REACH POSITIONS BY CONSENSUS RATHER THAN BY RESOLUTIONS. (WITH ITS MAJORITY POSITION, THE G-77 COULD, IN THE ABSENCE OF THIS UNDERSTANDING, JAM THROUGH ANY RESOLUTION IT WANTS.)

D. NO LONG RANGE SCHEDULE OF MEETINGS OR WORK PROGRAM WAS ESTABLISHED. EACH MEETING IN EFFECT WILL DETERMINE THE DURATION AND AGENDA FOR THE NEXT ONE. FLEXIBILITY HAS BEEN MAXIMIZED.

E. THE AGENDA FOR THE FIRST MEETING CONFORMS TO THE U. S. CONFIDENTIAL

PAGE 07 STATE 076125

VIEW THAT IT SHOULD CONSIST OF GENERAL, NEUTRALLY WORDED TOPICS UNDER WHICH COUNTRIES MAY BRING UP A VARIETY OF SPECIFIC ISSUES OF CONCERN TO THEM.

F. THE FIRST MEETING WILL BEGIN WITH THE GENERAL ANALYTICAL DISCUSSION OF THE GLOBAL ECONOMY WHICH WE ADVOCATED. THEN IT WILL MOVE TO DISCUSSION OF A MORE SPECIFIC TOPIC (RESOURCE TRANSFERS) WHICH WAS OUR FIRST CHOICE.

G. SUBJECTS WHICH WOULD HAVE BEEN DIFFICULT FOR US, E.G. MONETARY REFORM AND THE G-77'S TRADE ISSUES, DO NOT APPEAR ON THE FIRST AGENDA OR THE PROPOSED AGENDA FOR THE SECOND MEETING. (THEY MAY COME UP ANYWAY, OF COURSE.)

H. THE NUMBER OF MEETINGS FOR 1978 IS ACCEPTABLE TO US AND BETTER THAN WE HAD EXPECTED. THE MEETINGS ARE A FEW DAYS LONGER THAN WE WANTED, BUT PROBABLY ARE MANAGEABLE. THE TIMING OF THE MEETINGS ALSO IS ACCEPTABLE.

I. G-77 REFERENCES TO A MINISTERIAL LEVEL MEETING IN SEPTEMBER HAVE BEEN DROPPED.

J. THE EC COUNTRIES WHICH HAD ADOPTED A WEAK, PASSIVE ATTITUDE AT THE OUTSET OF THE MEETING BECAME VERY EFFECTIVE BY ITS END. THEY CAME TO REALIZE THAT AN ACTIVIST, POSITIVE APPROACH RELATIVELY CLOSE TO THAT OF THE U. S. WOULD ACHIEVE SPECIFIC RESULTS THEY DESIRED WITHOUT BEING PERCEIVED BY THE G-77 AS CONFRONTATIONAL. IN ADDITION, AS THE SCANDINAVIANS BEGAN TO PERCEIVE THAT THE ACTIVIST U. S. APPROACH, COUPLED WITH CLOSE U. S. CONSULTATIONS WITH THE G-77 AND OUR CONSTRUCTIVE ATTITUDE TOWARD THE CONFERENCE, WAS EFFECTIVE AND NOT SEEN AS CONFRONATIONAL BY LDC'S, U. S. AND SCANDINAVIANS WERE ABLE TO WORK CLOSELY ON A NUMBER OF ISSUES. WEO COOPERATION, WHICH WAS A BIT WEAK AT THE OUTSET DUE TO SUSPICIONS OF U. S. MOTIVES AND OUR PREVIOUS ADVOCACY OF A "RESTRICTED GROUP," WAS EXCELLENT AT

THE END.
CONFIDENTIAL

PAGE 08 STATE 076125

K. THE COMMITTEE HAS GOTTEN OFF TO A COOPERATIVE, POTENTIALLY USEFUL, START, AND THE U. S. IS PERCEIVED AS HAVING PLAYED A MAJOR POSITIVE ROLE IN BRINGING ABOUT THIS OUTCOME.

14. USUN AND DEPARTMENT WOULD APPRECIATE REPORTING ON REACTIONS OF HOST GOVERNMENTS TO THE ORGANIZATION MEETING OF THE COMMITTEE OF THE WHOLE, AS WELL AS ON THEIR VIEWS ON THE OVER-ALL PURPOSES AND USEFULNESS OF THE COMMITTEE AND THEIR PREPARATIONS FOR THE FIRST SUBSTANTIVE MEETING.
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